UNITED STATES DISTRICT COURT

EASTERN DISTRICT OF LOUISIANA

Civil Action No. 05-4182 IN RE: KATRINA CANAL BREACHES * Consolidated Litigation REF 07-5528K

Section "K" PERTAINS TO:

RECORD DOCUMENT # 8319, 8593 *

New Orleans, Louisiana November 14, 2007

> MOTION TO REMAND HEARING, BEFORE THE HONORABLE STANWOOD R. DUVAL, JR., UNITED STATES DISTRICT JUDGE

APPEARANCES:

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                         PROCEEDINGS
 2
                     (Wednesday, November 14, 2007)
                      (Call to Order of the Court)
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              THE COURT: Good morning.
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         (All Counsel respond, "Good morning, Your Honor.")
              THE CLERK: Are you ready for me to call the case?
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              THE COURT: Yes.
              THE CLERK: This is Civil Action 05-4182, In Re:
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 9
    Katrina Canal Breaches, Consolidated Litigation. This hearing
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    pertains to Road Home Case, State of Louisiana and Civil Action
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    Number 07-5528 dealing with Motion to Remand Document Number
    8319 and Motion to Remand regarding MMTJA, Document Number
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13
    8593.
14
              THE COURT: Do you want to make your appearances?
15
    know everybody has signed in, but those who are going to be
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    appearing.
17
              MR. HUBBARD: Ralph Hubbard appearing as liaison
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    counsel for the Defendant insurers.
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              MR. LEE: Wayne Lee here on behalf of Defendant State
20
    Farm, but arguing as part of the collective group for the
    Defendants.
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              MS. BARRASSO: And Judy Barrasso here for the
22
23
    Allstate, Marine Mutual and Metropolitan, arguing as liaison
24
    counsel also.
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              MR. FAYARD: Calvin Fayard appearing as liaison
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 1
    counsel for the Road Home litigation, Your Honor, together with
 2
    -- make your appearance, please.
              MR. DUDENHEFER: Frank Dudenhefer for the Attorney
 3
    General.
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              THE COURT:
                          Thank you.
              MR. ISSACHAROFF: Samuel Issacharoff for the State of
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 7
    Louisiana.
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              THE COURT: Thank you.
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              MS. WINGERTER:
                              Isabel Wingerter for the Office of
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    the Attorney General.
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              THE COURT: Thank you. Maybe before you start, the
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    Court is going to go on a little monologue, soliloguy, whatever
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    you want to call it; and it may or may not affect your
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    arguments, it probably should but it may not. This is not
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    necessarily syllogistically correct. That is, if this were a
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    syllogism the logic may not be perfectly placed, but I'm just
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    going to -- it may be a little random.
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                    It is the Court's impression at this point that
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    if the State brought an action individually in its own interest
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    in state court against parties who are citizens of another
    state, the court would have no jurisdiction because the State
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22
    is not a citizen. There would be no diversity.
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                    If the State brought a case based on federal
24
    jurisdiction it would be removable because the Court finds --
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and I haven't found yet -- the Court is inclined to find that

1 | sovereign immunity/Eleventh Amendment did not preclude removal

2 | based on the great weight of the case law in every appellate

3 case that I've read. The Moore case is an outlier because

4 Steele case has been, at least part in my mind, abrogated by

5 | the Ninth Circuit in Dynegy.

So, let's see what confounds and what wrinkles we have here. We have now a suit that is in brief called a parens patriae suit. It's also labeled as a class action, which gives it a sort of hybrid quality in my mind. The class action evoked the specter of, from the Plaintiff's standpoint, of CAFA, since the Plaintiffs don't want to be here and CAFA places them here. Once they made this a class action, it became interesting. Had it just been filed as a parens patriae case, we might have had a removal based on the allegation that it was a camouflaged class action, but nonetheless, it would have been a little more subtle case. It is now called a class action, so I'm looking at it as such.

I find that -- I'm inclined to find -- please, this is not my rulings, excuse me. I am inclined to find that CAFA applies to the status of Plaintiff in a class action. Clearly, it states as a Defendant the Eleventh Amendment, CAFA recognizes, I'm sure through the Eleventh Amendment, that this would be involved and it's not amenable to being here as a Defendant under CAFA, and it specifically says so in CAFA.

Further, the amendment to make this clear was defeated, and despite Senator Grasso's remarks, we have Senator Hastert's remarks and the text of the statute. I'm just saying what I'm inclined to think. There is no case yet. There will be, and again, we'll be plowing some more new ground. I have read a lot of cases and there was a great Kentucky case that was cited in October of 2007. I don't know if any of you -- I'm sure some of you have read it. I'm trying to remember the name of it. It talked about the Hood case.

Marathon Petroleum, 2000 Westlaw 2900461, a very interesting case, very well written and comprehensive. And I'll tell you where I'm going in my thinking here. I have tried to analyze this complaint and figure out what the heck it really is. Is it parens patriae? Does parens patriae allow -- and I may not be pronouncing the Latin correctly. Does it allow suits for breach of contract, because really, that's what this is, and rather than an antitrust scheme or a consumer scheme, is it really parens patriae?

But more importantly, and I'm going to ask the Plaintiffs some questions about this and I suggest that they be very precise in their answers, because I'm trying to figure out what this complaint really is seeking, and I'm not going to be coy. I think this case boils down to who is the real party-in-interest. If the State is the real party-in-interest, it gets

remanded. This is my thinking. If the State is not the real party-in-interest, then CAFA applies, there's minimal diversity and it stays here. And so, I need candid answers.

As I read the case, and let me just -- as I read the complaint, the class is -- and by the way, the fact that this could ever be certified as a class action at least in this jurisdiction is the old snowball. You've got a myriad of different insurance contracts, a myriad of -- I'm a little confounded by the class action allegations, to be frank with you, because you can bring a parens patriae if that's what it really is without the class action. It has been done many times on behalf of people who actually are recipients. So that once you name it a class action, it may be a different animal.

All right, but what I wanted to read to you, if I can find it real quickly, here is the class: All current and former citizens of the State of Louisiana who have applied for and received or will receive funds from the Road Home Program, and who have executed or will execute a subrogation or assignment agreement in favor of the State, and to whom insurance proceeds are due and owed for damages sustained to any such recipients residence as a result of any natural or man made occurrence associated with Hurricanes Katrina and/or Rita and under any policy of insurance as pled and for which the State has been or will be granted or be entitled to recover as repayment or reimbursement of funds provided to any such

1 recipient through the Road Home Program.

Clearly, that I have this, if for the sake of argument, assuming that this is a class action; even though it says it is, that doesn't mean it is. And just because it says it's a -- and because they argue it's a parens patriae action; it doesn't mean it is. What is it? What is it, really? My point is, is anybody -- and I can't quite figure it out here -- but it looks to me like this is just a subrogation claim brought by the State against everybody who received or will receive money from the Road Home Plan by virtue of their assignment.

And if that's the case the State is the real partyin-interest and the class is -- I'm not sure that the class
gets anything. I'm not sure that the class receives a dime.

They have assigned their proceeds to the State; that's who the
class is, recipients of Road Home money. I am not -- I don't
know all the intricacies of the Road Home Program, but what
does that mean? That is it really involves I opted for the
Road Home, I assigned my insurance proceeds to the State. The
State has got a right to get them. And we've probably had
settlements in this court and other courts where Road Home -well, I'm not sure whether it got its money or not. I guess we
have to set up a protocol about that, because we have class
actions pending in this court by some of the same -- which seek
to recover monies for these persons.

So I mean it's a hornet's nest in my mind, this whole thing, from a Court administration standpoint since we have pending class actions: Where did the money go? It's all about the money. So, I guess what I want to know is, here: Where does this money go? If the money all goes to the State, the class action is -- there is no class action. If it's the State saying: I want a declaratory judgment all against these insurance companies on behalf of all recipients now and in the future, and that I have standing to seek to recover any claim I have against them, because I'm owed money by virtue of these assignments. Now, it's a double edged sword.

If I remand this, I would say that this is not a class action, it's the State seeking money for itself, no minimal diversity, and it goes back to state court, because it's not a class action. It may not even be a parens patriae action; it's simply the State wanting money based on a contract.

But those are my -- and I've read -- let me just say this: On the Eleventh Amendment, if you want to get it on the record -- and furthermore, I am going to find -- I'm very persuaded that the exceptions don't apply. The only exception that might apply would be the local controversy exception.

Number five kicks it out, there are similar suits pending. You can argue all day long; that's what I think. And so, you've got a real uphill battle Plaintiffs convincing me that this is

1 not similar. Whether it's parens patriae, a class action to

2 | the other suits, the word "similar" would have to be written

3 out in the statute. That's just what I feel right now, and I

4 hate to be taking the wind out of the sails of your arguments

now, but I think you're entitled to know what I think, because

6 I've spent a lot of time thinking about it.

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Now, I'm always subject to being convinced, but I'm just telling you where your uphill battles are, where the holes are. And Defendants I'm telling you, I'm concerned who the real party-in-interest is, and Plaintiffs. To me, this is a real party-in-interest case. Clearly, if the State is the real party-in-interest, there is no minimal diversity.

Oh by the way, on the <u>Terrebonne Parish School Board</u> case, the little case you cited there, that was mine, that I lost here in federal court, before Judge Duplantier, my dear friend. So, I'm somewhat familiar with the issue, for a while. With all of that, and when I say that was mine; that was mine as a lawyer before I took this lovely job.

But anyway, with all of that said, and I know that lawyers like to argue their case. Believe me, I was one, I'd love to be -- I would like to be arguing this one. It would be fun. But I think you are entitled to know what, it's me you're supposed to persuade and that's what I'm thinking.

Okay, who is first? Who is up?

MR. FAYARD: Good morning, Your Honor.

1 THE COURT: Yes, sir.

MR. FAYARD: In anticipation of questions presented by the Court which generally are to the heart of the pleadings, we have divided our argument, hopefully in a manner which will help respond to and answer the questions the Court has so aptly presented to us. So, it's my job to lay that out a little bit to Your Honor and then hopefully, we'll have some time to clean up if our game plan has not been shot down totally during the argument process.

THE COURT: This case is sufficiently significant where I'm going to give you hopefully enough time until we all start saying the same thing.

MR. FAYARD: Thank you, Judge.

THE COURT: Go ahead.

MR. FAYARD: Mr. Hubbard and I consulted and I can assure you we won't be saying the same thing, but on our side we may. We thought maybe 30 to 45 minutes might do it for each side. We will try to adhere to that, that rule.

THE COURT: That's a good one.

MR. FAYARD: First, Professor Sam Issacharoff will address the constitutional issues and other questions that might come up along those lines. Isabel Wingerter from the AG's office, Assistant Attorney General, will address the position of the Attorney General and point out the important aspects of this case as it carries implications far beyond this

1 particular action. And Mr. Frank Dudenhefer will address CAFA

2 and direct questions with respect to the Road Home Program,

3 along with myself. So with that, Your Honor, we'll get started

4 unless there are any questions?

THE COURT: No, sir.

MR. FAYARD: Professor?

MR. ISSACHAROFF: Good morning, Your Honor, Samuel Issacharoff for the Attorney General's Office. It's a pleasure to be here in this capacity. I fear that the wind has long since passed my sails, since most of the points that I had hoped to argue have already been taken up by the Court, and in terms quite familiar to the way we had anticipated the issues being joined.

I would like to answer the real party-in-interest question directly, because I think that that's the heart of how the Court sees it and I think that that also gets to the heart of the constitutional question about why CAFA cannot be the source of removal on this point. The question is whether the State is a real party-in-interest, and Rule 17 of the Federal Rules of Civil Procedure has been interpreted for quite some time to recognize that there are multiple parties-in-interest in many cases, and the question for being a real party-in-interest is simply one whether there is substantial recovery sought by the particular plaintiff.

In this case there are 180,000, roughly, Louisiana

- 1 domiciliaries who have sought recovery through the Road Home
- 2 Program. They have applied for benefits from the State.
- 3 Upwards of 60,000, I believe the last number was 68,000, have
- 4 received benefits through the Road Home Program. The estimates
- 5 are that there will be roughly \$8 billion in claims paid out by
- 6 the State of Louisiana in the Road Home Program. Already, the
- 7 | figure is in excess of \$2 billion. I don't have the exact
- 8 figure, but it is in the billions of dollars. It is
- 9 inconceivable under any real party-in-interest case that I am
- 10 | aware of, that the State of Louisiana is not a real party-in-
- 11 | interest here. It is seeking to recover billions of dollars
- 12 | that it has paid out with the anticipation of billions more to
- 13 come.
- 14 It has paid this money to private individuals from
- 15 | whom it has no capacity to recover; it has not sought recovery
- 16 | from them and will not seek recovery from them. It is simply
- 17 | an exchange for subrogation interest against the insurance
- 18 policies. So, I think in this case there is no question that
- 19 | the State is a real party-in-interest in the most conventional
- 20 sense of that term. It is seeking to recover billions of
- 21 dollars of its own money.
- 22 THE COURT: I certainly concur with you, absolutely,
- 23 the State is a real party-in-interest.
- MR. ISSACHAROFF: Now, the question is whether the
- 25 | individuals, the insurers, are also real parties-in-interest,

and that's a more complicated question and that is why this case was fashioned as the State seeking recovery on its own behalf through its subrogation interest and the State seeking to protect the interests of its citizens through its parens patriae authority and on behalf of the individuals as class members. And the reason is that the State program, the Road Home Program, allows individuals to recover up to \$150,000 on their insurance policies from that State. That is the subrogation interest is capped at \$150,000.

There are many individuals whose insurance is in excess of \$150,000 and there are also aspects of the insurance policies of these individuals that is not included in the Road Home Program such as personal belongings. And so, there are residual personal interests on behalf of these individuals and I will see to my Louisiana colleagues the specific arguments about the authority of the State to protect the economic integrity and the welfare of its citizens through its parens patriae power, but the State is also seeking to protect the interests of these individuals beyond that which has been compensated through the Road Home Program. That is the reason for the complicated pleading arrangement that the Court -
THE COURT: But doesn't that make them, then, real parties-in-interest as well? That is the individual, since

THE COURT: But doesn't that make them, then, real parties-in-interest as well? That is the individual, since it's moot, it seems to be from what you're arguing, you're seeking money not only for the State but for the individuals?

1 MR. ISSACHAROFF: No. Your Honor, actually, we're 2 not seeking money for the individuals. We are seeking declaratory and injunctive relief against the Defendants as to 3 the coverage provided by the underlying policies. And the 4 5 State has not sought to stand in the shoes of these individuals for purposes of their monetary recovery, but rather has sought 6 7 to make them bound by -- efficiently bound by the same judgment 8 that this Court might, or hopefully the state court will 9 render. 10 THE COURT: I see. So, I understand your argument, 11 but let me make sure I do. You're arguing that, yes, we're 12 seeking some relief on behalf of the citizens, but the relief 13 is not monetary? 14 That is correct, Your Honor. MR. ISSACHAROFF: There 15 is no request in the complaint in the petition, as I read it, 16 which seeks specific monetary recovery for individuals. 17 seeks declaratory and injunctive relief on their behalf, so 18 that they may be the beneficiaries of any ruling as to the 19 applicability of these policies by Louisiana courts under 20 Louisiana law. And so, the reason to fashion it as a class 21 action is simply to have an efficient binding of everyone to 22 the same common disposition of the case. That's one of the 23 classic reasons why we have class actions under, were it in federal court --24

THE COURT: Well, a lot of the parens patriae cases

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    - in fact all of them that I read, were not class actions
    because they were brought on behalf of the State on its own
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    behalf and for the benefit of its citizens. In some cases
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    where it was clear that there would be a financial interest on
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    the part of the citizens, but it wasn't a class action, at
    least as we understand it where you would have certification
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    hearings; you're going to typicality, all of the things that
    Rule 23, at least in federal court, implies. So, it makes it -
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    - it throws a little twist into this, at least the parens
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    patriae cases that I've read.
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              I have never read -- I have read none where it was a
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    class action brought by the State. The State in essence was
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    bringing it on behalf of, but it was a different animal, but I
14
    digress.
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              MR. ISSACHAROFF: Your Honor, it will not surprise
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    the Court at this point in the proceedings to learn that this
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    case has some unique features to it.
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              THE COURT:
                          No question, no question.
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              MR. ISSACHAROFF:
                                And the --
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              THE COURT: But what I'm saying is it could have been
21
    brought as a parens patriae action, perhaps. The other side
22
    will argue, and probably very well, that it's not a parens
23
    patriae action. But it could have been brought and gotten the
24
    same relief without labeling it a class action.
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Well --

MR. ISSACHAROFF:

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              THE COURT:
                         In my mind, at least it seems to be.
              MR. ISSACHAROFF: Well, let me perhaps --
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              THE COURT: I'm not quite sure why it was called a
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    class action, unless it was simply for the attorney's fees
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    provision in a class action.
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              MR. ISSACHAROFF: Let me suggest to Your Honor that
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    there are other reasons, and let me suggest why this case may
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    be different than the typical parens patriae recovery.
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              THE COURT: All right. I'm listening.
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              MR. ISSACHAROFF: In a parens patriae case, let's
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    take the simplest type of case, a Clayton Act provision brought
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    pursuant to the Hart Scott Redino statutory grant of parens
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    patriae authority. In those types of cases the interest of the
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    class members, that is the interest of the affected citizens,
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    is co-terminus with the State's claim. If the State says there
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    has been an overcharge on some product and it's a violation of
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    antitrust and goes into court to enforce that, the amount of
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    the overcharge is the amount of the State's interest.
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    no interest beyond that. The State does not have a direct
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    financial interest in the benefits that are coming to the
21
    affected citizens unless the State also has purchased gasoline
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    or whatever the substance --
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              THE COURT: Yes.
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              MR. ISSACHAROFF: -- the commodity in question might
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be.

1 THE COURT: Yes.

MR. ISSACHAROFF: In this case the problem is that the State is asserting a parens patriae claim that is only partial to the interests of the class members. That is that the State's interest in this case goes only to the extent of the subrogation interest that the State has directly and to the additional claims for injunctive and declaratory relief. The State is not seeking, in any form, financial compensation to the individuals. That is the matter of insurance adjustment pursuant to whatever the final declaratory injunctive relief might be.

In that circumstance, Your Honor, it would be a partial ruling if the individual claimants did not have their rights, their full contractual rights under the insurance policy, subsumed in the case and if they were not subject to the final disposition of that action by the state court. That is the reason that it was filed as a class action. It is possible to sever it, Your Honor. It is. That is a possibility that the Court has. The Court could conceivably, I think quite properly, decide that it would send back that portion that is the State seeking its own subrogation interests and the parens patriae and retain jurisdiction over the private claims under the class action, whatever the residual claims are, and then we would ask the Court to defer ruling until the Louisiana courts have interpreted the provisions for the State.

1 That is a possibility.

But the reason that this was done when this was brought in state court, was to create an integrated mechanism for the resolution of all of these legal claims at one instance. And that's the reason that the State created this hybrid, because of the unusual situation where the State has acquired, as it were, the partial contractual interest of the insureds under the relevant insurance policies.

THE COURT: And the Court does have class actions pending here virtually on all of the issues. I'm not sure how it all meshes, but I'm also thinking from a judicial economy and administration aspect. But nonetheless, we're talking about jurisdiction now, so that's my primary focus.

MR. ISSACHAROFF: Right. So, just to finish that out, Your Honor. If the Court were to retain just the private class action part of it that would no doubt be integrated into the administration of the other Katrina class actions that are pending before the Court. The question, I think the critical question here is whether the fact that the State sought not only to sue on its own behalf, and not only to seek the parens patriae style injunctive and declaratory relief, but also to provide a mechanism for the private citizens to assert their claims through one consolidated litigation. Whether that somehow gives -- requires that the entire matter be brought into federal court.

And on that score, Your Honor, I think that it's important to recognize what the State is doing here. This is a case where the State is seeking to enforce its own laws in its own courts, against out of state business entities that have voluntarily chosen to do business in the State of Louisiana. There is the enormity of what is before this Court if this Court retains jurisdiction, should be cleared, and I think that it was clear from the opening comments of the Court from the initial colloquy from the bench.

But it's important to highlight that it has been over 200 years, not since <u>Chisholm versus Georgia</u> that a state has been forced to enforce its own rights under its own laws in federal courts; a 200 year period in which no state has ever been forced to litigate a state law claim against its will in federal court. Now, we know that there are reasons, there are many reasons for this. One is obviously <u>Chisholm</u> was overturned by the Eleventh Amendment. The Eleventh Amendment, the Supreme Court has told us innumerable times, is not narrowly confined to its text, but it is a broad recognition of the inherent sovereign powers that the states have.

The reason, primarily, why there has been no -- this issue has not been squarely joined, and <u>Dynegy</u> and cases like this are always indictas. I will get to it in a second. The reason why this hasn't been squarely joined is that for the last 130 years since the Ames case, we have had a rule of

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or Article 3.

construction that reads the Federal Diversity statute not to allow the State to be a citizen. And therefore, no state has ever been forced into court on a diversity case. THE COURT: Right. MR. ISSACHAROFF: Because there is --THE COURT: Not a citizen, no diversity. MR. ISSACHAROFF: -- no diversity. Now, the question is whether a technical amendment to the diversity statute, which is all that CAFA is. CAFA says, right in its preamble, that it is an amendment to 1332 on these issues. Whether an amendment to 1332 is sufficient to waive the State's sovereign -- to abrogate the State's sovereign immunity. And we, as we say in our briefs, there are many reasons that this is not -that this cannot be so, and the two primary ones are what the Supreme Court identified in the Kendall case. First, whether Congress acted pursuant to a valid grant of Congressional authority. And second, whether Congress unequivocally expressed its intent to abrogate sovereign immunity. We think it fails on both of those. This is an Article 3 power that is being claimed, that's what the diversity statute is. It's simply an expression of the Article 3 powers of the Constitution and we know that Congress cannot override Eleventh Amendment immunities under either Article 1

cases. That we know. I think that the State's -- that the

That's the whole line of Eleventh Amendment

- 23 1 Defendant's argument here is ultimately that when a state sues 2 as a Plaintiff, it necessarily waives all of its claims to sovereign immunity. 3 Now, there are cases that say that indicta, 4 There are, there clearly are. But if one looks at 5 each of those cases there is a reason why it's dicta. 6 7 courts have never had to face this question squarely because of the construction of 1332 to exclude state suing under state 8 9 So that all of the cases in which states are 10 involuntarily removed to federal court are when the state is 11 acting as a sovereign that is confronting also the sovereign 12 power of the United States. 13 THE COURT: Well, there is a federal question 14 jurisdiction. 15 There is a federal question or MR. ISSACHAROFF: 16 there is a federal officer, or there is a federal ingredient in 17 a state law. There has to be federal law. 18 And the reason they haven't confronted it THE COURT: 19 from a diversity standpoint is because the State is not a 20 citizen. 21 MR. ISSACHAROFF: Right. THE COURT: And therefore, no diversity. MR. ISSACHAROFF: Right.
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- 23
- 24 THE COURT: However, if we have our other Plaintiffs
- 25 and the CAFA minimal diversity requirement, then we confront --

1 why is the analysis different if it's a federal question, and

2 | you have answered that to some degree, or if the State or if

3 there is in fact minimal diversity. If I find that this is a

4 class action and there are other parties who have a real

5 interest. I'm not sure I have figured that out yet, whether

6 | the class are real parties-in-interest for the purpose of

7 diversity. I will be interested to hear from the other side on

8 | that, but I'm not convinced that they are.

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But now, let's assume that they are. You are arguing that this squarely presents the question to the Court and that sovereign immunity, slash, which is what many of the cases go into, the nuances between -- the differences between the Eleventh Amendment and so I reviewed the Eleventh Amendment and it's in essence rooted in sovereign immunity.

MR. ISSACHAROFF: Right.

THE COURT: But whether if a state happens to be involved in a case with other people, in essence, who do have real parties-in-interest can the State be -- and only minimal diversity is required; can the State swept up into CAFA? And that's what your argument is; no, that they can't. I understand you, but go ahead.

MR. ISSACHAROFF: They cannot and they can't be held to have waived. Under the Supreme Court is the <u>Toscadaro</u> decision. The waiver of sovereign immunity has to be on the face of the statute so there would have to be a per se rule,

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    Your Honor, that when a state sues under its own laws to
 2
    enforce its own statutory and constitutional interests against
    out of state entities; by doing so, it necessarily waives
 3
    sovereign immunity. That's a preposterous proposition I would
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 5
    suggest, Your Honor that it cannot be -- that any time the
    State sues on behalf of its own citizens it is thereby waiving
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 7
    its sovereign interests. That's what this argument --
              THE COURT: That is assuming it has one when it's a
 9
    plaintiff.
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              MR. ISSACHAROFF: That's assuming -- yes. It has one
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    and the only way that it doesn't --
12
              THE COURT: And thus far, in no circuit case, dicta
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    or not, there is no -- other than the Moore case and the Steele
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    case, those are the only two cases in the United States that I
15
    can find that in the Steele case, the Ninth Circuit in Footnote
16
    15 pretty much said we don't really buy that. And then, Moore
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    is standing alone and Moore's ruling was alternative. His
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    first ruling was that the State was the party-in-interest,
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    ergo, no diversity, therefore no jurisdiction. And oh, by the
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    way, then --
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              MR. ISSACHAROFF:
                                Right.
              THE COURT: Then, there they are.
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23
              MR. ISSACHAROFF:
                                I understand Your Honor, that this
24
    is an open question because it could not have been joined prior
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to CAFA except under the Federal Interpleader Statute, which is

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also a minimal diversity statute and as best we can find, there has never been a case where somebody has sought to force the State into federal court as an interpleader defendant, which 3

means as the plaintiff for the real purposes of the statute. 4

There is one case which this Court cited in one of its opinions, the Eighth Circuit opinion in Thomas versus FAG, in which the Court found, the Eighth Circuit found that the involuntary joinder of the State as a plaintiff in federal court would violate sovereign immunity. And therefore, did not allow the involuntary joinder of the Plaintiff on these grounds, that you cannot force a plaintiff into court -- a state into court against its will.

But Your Honor, I would go back to the core cases under the Eleventh Amendment, which talked about the Eleventh Amendment and sovereign immunity as a jurisdictional bar under Article 3. If it is a jurisdictional bar, it does not matter whether the State is plaintiff or defendant for the abrogation So, the entire action has to be done and I think that the burden of their argument is that the State necessarily waives when it is a plaintiff. But ever here, Your Honor, under CAFA, it's kind of an interesting statutory question, because the State's monetary claim is on its own behalf, it's not clear that the \$5 million amount in controversy for the class is necessarily met.

That is if we follow the Court's interpretation, and

1 | I'm just -- I hope I'm not mischaracterizing the opening

2 presentation, but if that were to be the Court's position, that

3 the State is suing on its own behalf for the recovery of the

4 several billion dollars that it has sought -- that it has paid

5 out in Road Home and the billions more that it will pay out;

6 and the remaining part of the declaratory and injunctive relief

7 | is the parens patriae authority on behalf of the affected

8 citizens of the state.

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And then the class action component is only derivative of that declaratory and injunctive relief. It's not clear to me that we meet the \$5 million amount in controversy for the class action component that is critical to CAFA. That is the class members do not stand to recover in this case, \$5 million. And so, it may be that the curious hybrid nature of this proceeding actually statutorily takes it outside of CAFA and provides a yet another reason that the constitutional question does not have to be raised.

In our brief, as the Court noted, we argue that this case -- the fact that this case is brought by the Attorney

General distinguishes it from all the prior ones and therefore we are within the local exclusion because there are not similar cases within three years. The Court has expressed its skepticism over that argument.

THE COURT: I'm pretty skeptical and you can save that one, okay.

28 1 MR. ISSACHAROFF: Okay. I'm not here to argue that one. 2 THE COURT: All right. Yes, we've got 45, good, 3 4 good. 5 MR. ISSACHAROFF: I'm not here to argue that one. But I do think that if we take the Court's skepticism on that 6 7 point, that there is still a statutory argument under the \$5 8 million threshold since the class members do not seek to 9 recover \$5 million through this particular litigation. 10 THE COURT: Well, and go over again for me what is 11 your understanding as to what the class members; if this were 12 ever certified in federal court with hundreds, with thousands, 13 hundreds of thousands of different insurance contracts. Wе 14 have tons of class actions pending here that may or may not be 15 certified. Let me ask you: What is it that the class is going 16 to get out of this? 17 MR. ISSACHAROFF: The class is going --THE COURT: Well, usually there is a statute. 18 19 There's a statutory scheme and each of these contracts is 20 They are not all the same, but even with the same individual. 21 insurance company there are different versions of policies. 22 But putting that aside; what is the class -- what exactly is 23 the class going to receive, a declaratory judgment and an

Saying how the flood damage, the 25 MR. ISSACHAROFF:

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injunction saying what?

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    wind damage issues should be interpreted under their policies.
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    The policies formed, as we have alleged that the policies fall
    into certain characteristic patterns, that there is a fixed
 3
    number of them, and that there are common issues that have to
 4
 5
    be determined as to the scope of the policy coverage, and --
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              THE COURT: Now, you could have left that out.
 7
    would have really been a lot happier, a lot easier on me, I can
 8
    tell you that. But anyway, go ahead.
              MR. ISSACHAROFF: Your Honor, I would suggest that --
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              THE COURT: Because I would find that the State is a
11
    real party-in-interest and this baby is going back to the
12
    court.
13
                                Well Your Honor, I would suggest --
              MR. ISSACHAROFF:
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              THE COURT: A class action complicates it.
15
              MR. ISSACHAROFF:
                                It does complicate it, Your Honor.
16
              THE COURT: And I'm not sure what it's gaining, but
17
    go ahead. Go ahead.
18
                                Your Honor, I will fall back on the
              MR. ISSACHAROFF:
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    suggestion that in our desperate desire to make the Court's
    life easier --
20
              THE COURT: And I will always appreciate that.
21
22
              MR. ISSACHAROFF:
                                Yes. That in fact it can be
23
    severed along those lines, that since the class is there
24
    primarily as the intended beneficiary of the determination by
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the State of the scope of policy coverage; because that's what

1 is at issue in the state case, is the scope of policy coverage. Then the class can be left in federal court and severed out if 2 that needs to be, or the class allegations could be dismissed, 3 if need be; but the fact that the classes there does not give 4 5 this Court jurisdiction over the State. And the work would still have to be done for this Court to find a jurisdictionally 6 7 proper mechanism for state -- for the federal courts to involuntarily force the state that seeks to enforce its own 8 9 laws into federal court, and Your Honor, it has been 200 years 10 since that has been done. That's a significant constitutional 11 burden upon this Court if it forces the State to have to 12 adjudicate its claims under its laws. 13 And it means basically, that out of state entities 14 under the minimal diversity of CAFA with no express abrogation 15 on the face of the statute, are able to pull a state into 16 federal court whenever a State seeks to assert claims on behalf 17 of its citizens as allowed by state law. That's something that 18 is a novel proposition and I would suggest to the court that 19 that's rather a shocking proposition in light of the 20 overwhelming reaction to and continued rejection of Chisholm v. 21 Georgia and the whole notion that a state's economic interest 22 under its own laws can be forcibly litigated in federal court. 23 THE COURT: Thank you, sir. 24 (Pause) 25

All right. Yes, ma'am?

THE COURT:

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              MS. WINGERTER: Thank you, Your Honor. May it please
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    the Court, my name is Isabel Wingerter. I'm an Assistant
    Attorney General with the Louisiana Department of Justice and
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    serve as the Director of the Public Protection Division.
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    that capacity it is my duty to file an action on behalf of the
    State and its citizens when they have been damaged or wronged
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 7
    by ill practices. As in this case, we believe it is our right
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    and our duty to have this action heard in state court pursuant
 9
    to state law on behalf of the State and its citizens.
10
              Any abrogation of our sovereign immunity would
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    greatly impinge upon the Attorney General's authority to file
    an action on behalf of the citizens or on behalf of the State
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13
    in a parens patriae action, not only in our state but in any
14
    other state, Your Honor.
15
              That's it.
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              THE COURT: All right.
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              MS. WINGERTER: Thank you, Your Honor.
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              THE COURT: Well thank you, that was certainly
19
    incisive.
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              MR. DUDENHEFER: Your Honor, good morning.
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              THE COURT:
                          Good morning, sir.
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              MR. DUDENHEFER: Frank Dudenhefer for the Attorney
23
    General.
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              THE COURT:
                          Good morning, sir.
25
              MR. DUDENHEFER: Your Honor, the Road Home Program is
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the claim.

a laudable program to try and see to it that the people in this state can recover. What has happened however, Your Honor, is a practical matter, is that because of difficulties in settling insurance claims, because of the flood exclusion, because of all of the litigation surrounding what is a covered event.

What has happened in a number of cases are people where they can recover \$150,000 and may have a police of insurance for \$140,000, will take the State money Road Home and they abandon

Now, the reason this suit was filed on the anniversary or the second year anniversary was to ensure that the people who were entitled to benefit from the money, that is the people the State of Louisiana would have their money and have it recycled in the state, if you will. Any money that is recovered as a result of the assignment from Road Home Program goes back into the State Treasury, and until yesterday, that was a shortfall. The expectation was that this recycled funds were going to be able to address the shortfall. There's still a ten percent shortfall, although perhaps Congress will look kindly on us and not -- the fact, nevertheless remains, Your Honor, that the State is here to recover state money so that it could recycle it and as a sense, it is the real party-in-interest. This is a subrogation case, Judge.

THE COURT: Well, that's what I said earlier, it looks like a subrogation case. I mean but you kind of

- 1 confounded it when you put that class action stuff in there. 2 That's all I'm saying. 3 MR. DUDENHEFER: Okay. It makes it a little different. THE COURT: 4 5 MR. DUDENHEFER: I understand it makes --THE COURT: If it's just a straight subrogation 6 7 claim, you win, it's over. 8 MR. DUDENHEFER: Well --9 THE COURT: The State is a real party-in-interest and 10 they can't remove you. You're not a citizen, no diversity. 11 MR. DUDENHEFER: Your Honor, until -- one of the 12 things that you wrote or that you read in the definition is 13 that the State has no interest until it has an assignment 14 signed. That assignment is not signed until the closing 15 occurs. 16 THE COURT: Right. Now, 17 MR. DUDENHEFER: Now, so that they are if -- had the
 - first application with an assignment; as soon as you apply you will sign. We would be in a different position because those would already have been done, the State could simply have done When we looked at parens patriae: Parens patriae. As Senator Grasso said, it is in the nature of a class action. is in the nature of a class action.
- 24 THE COURT: Well, wasn't Senator Hatch concerned 25 about an end run with the capitol by getting the State to file

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an action and then to have it not be removed because they're not a citizen. Maybe that's why the amendment maybe was defeated. MR. DUDENHEFER: Well, you know --THE COURT: I'm not sure how much of all of that --MR. DUDENHEFER: No, I can't -- but to come back to what you said, Your Honor, if you look at everything as part of the act and you read CAFA and the exceptions to CAFA. CAFA is owned -- and the exceptions to CAFA. The exceptions are almost a road map to this litigation. Local interest, stayed as a party and no interstate effect of any ruling. The money is state money. The State is protecting its citizens. Coming back --THE COURT: Then if all we were talking about is the State getting money, this is really easy. MR. DUDENHEFER: Judge, I agree. It's about --THE COURT: I mean, but we're talking about the class getting something, I'm not quite sure what it is. It seems to me so ephemeral and to unattainable that I find it -- I'm trying to understand what this class is going to be getting. MR. DUDENHEFER: The class gets zero in this litigation, Your Honor. It gets zero. The State recovers the money. The class of those people who will or have executed an assignment; once they have assigned their rights under Coverage

A of their policy that is an assignment to the extent of the

1 money that they can recover.

THE COURT: And the best case you've got is the one that I just cited, 2007 Westlaw. This guy -- the Judge wrote a nice terse opinion, but went through every -- a lot of parens patriae cases and ultimately found that in determining whether the State is a real party-in-interest, where the State Attorney General is a plaintiff, most courts follow the approach of looking at the complaint as a whole to determine whether the State is the primary beneficiary of the act.

MR. DUDENHEFER: Your Honor, I'm sorry, I didn't mean to interrupt you.

12 THE COURT: All right.

MR. DUDENHEFER: Pardon me.

THE COURT: They say a lot of other things, but they say some didn't work. But as I understand that's the basic holding of the case.

MR. DUDENHEFER: It's even stronger here, Your Honor, because the State is the sole beneficiary. Once the assignment is executed, the class member has no right to insurance proceeds to the extent of the Road Home grant. The first party-in-interest, once the assignment is issued, is the State of Louisiana. There was no further interest on the class -- I'm sorry, of the class to the extent of the State's interest.

Now, it may be that there are additional funds due --

THE COURT: You'd better substitute some of the class

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actions over here we have too. But I'm not sure how we handle
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    all of that.
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 3
              MR. DUDENHEFER: Yes, sir.
              THE COURT: We have a lot of class actions where
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    there's no -- the State is not a party and --
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              MR. DUDENHEFER: Understood.
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              THE COURT: -- and if there ever was a judgment, I'm
    not quite sure how it all works out, because you haven't
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 9
    intervened in those and I'm not sure what happens.
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              MR. DUDENHEFER: Well, we have to decide -- our first
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    job is to deal with the remand. It becomes a conundrum.
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              THE COURT: And perhaps I'm cross roughing here. Go
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    ahead. It's just a management concern of mine. Go ahead.
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              MR. DUDENHEFER: And Your Honor, I think those issues
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    -- you can handle Workman's Compensation, you can handle
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    subrogation claims, it's part of the class, that can be dealt
17
    with. That is not the concern that we try to address by -- I
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    mean that is a concern but the concern we tried to address in
19
    this case are the people who decide to opt out, the people who
20
    have not filed a claim. Perhaps the Court finds at some point
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    that the statute's not interrupted. At the end of the day,
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    Your Honor, if we don't protect the State's interest to the
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    extent the recovery against the insurance carriers --
              THE COURT: Well, I understand what you're doing.
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You've got an assignment and you want to enforce it.

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              MR. DUDENHEFER: Correct.
              THE COURT: Okay.
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              MR. DUDENHEFER: And Your Honor, I'll take it one
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    step beyond, I'll simply repeat: The State is not the primary
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 5
    beneficiary of this litigation. The State is the sole
    beneficiary of this litigation. If the assignment is executed
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 7
    and there's a recovery, the State gets the money to the extent
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    of this grant. I think that's fairly simple and the
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    application in the process.
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              With that said, Your Honor, I think you can look -- I
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    think you can look behind --
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              THE COURT: Is there any boot?
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              MR. DUDENHEFER: Is there any boot?
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              THE COURT: Yes.
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              MR. DUDENHEFER: Yes, there could be.
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              THE COURT: What happened to the boot?
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              MR. DUDENHEFER: But not to the State.
                                                      That will be
18
    recovered by the claimant under his own claim.
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              THE COURT:
                          Oh. You mean -- well, what about in this
20
    accident?
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              MR. DUDENHEFER: So, for example --
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              THE COURT: Are you seeking to recover the boot here?
23
              MR. DUDENHEFER: We are not, Your Honor.
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              THE COURT:
                          Okay.
25
              MR. DUDENHEFER: We are looking to recover only to
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38 1 the extent of the insurance coverage as it would reimburse. 2 THE COURT: Well, the professor indicated that all of you are seeking some maybe injunctive or declaratory relief 3 with no financial relief for the specific citizens. 4 5 THE COURT: We are looking for injunctive and declaratory relief, such that it is clear from this litigation. 6 7 That the first towel recovered under Coverage A from any insurance company does not belong to the class member, it 8 9 belongs -- I'm sorry. It does not belong to the insured, it 10 belongs to the State by virtue of an assignment previously 11 executed or executed at the time that the claimant received his 12 funds. Because if they -- but for that, Your Honor, there is 13 still an obligation on the part of the claimant to repay, if he 14 recovers. That is ephemeral in the sense of trying to do that 15 collection work, Your Honor. 16 So, ultimately, the fact is we've pled a class; we've 17 pled parens patriae but this is not a class in the context of 18 This is a strictly local effort to protect the State 19 interests to see to it that the State treasury is protected and 20 funds are recycled. 21 If you have any other questions, Your Honor --22 THE COURT: No, sir. 23 MR. DUDENHEFER: I think that completes the argument.

MR. DUDENHEFER: Thank you, Your Honor.

MR. LEE:

No, that's all I have.

24

- 1 | forward to this proceeding back in state court; as a
- 2 subrogation claim.
- THE COURT: Well, and you all have been duly
- 4 enlightened.
- 5 MR. HUBBARD: May it please the Court, I'm Ralph
- 6 Hubbard appearing today in my capacity as liaison counsel in
- 7 this particular case for the 200 plus insured defendants. All
- 8 214 companies wanted to have somebody speak today but we are
- 9 happy to tell you we narrowed it down to three.
- 10 THE COURT: I appreciate that, because they would
- 11 have had about five seconds each.
- 12 (Laughter)
- THE COURT: Maybe ten, maybe ten.
- 14 MR. HUBBARD: Well, we were happy to accommodate you,
- 15 Judge. And to that end, as luck would have it, because we are
- 16 | splitting it up; I have to tell you that I have been asked to
- 17 | talk about the local controversy exception, and that's going to
- 18 be a short speech. Ms. Barrasso was going to talk about the
- 19 discretionary exception.
- THE COURT: She wins.
- MR. HUBBARD: She wins that. And she is also going
- 22 to talk about the Eleventh Amendment.
- 23 THE COURT: I don't know what they're even going to
- 24 | argue there. It doesn't even apply. I mean, it doesn't even
- 25 come close to applying the discretionary exception, not even

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1 close. She really had -- go ahead.
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- 2 MR. HUBBARD: But she will address the Eleventh
- 3 Amendment and sovereign immunity questions and I know you want
- 4 to talk about that.
- 5 THE COURT: Actually, well, I'm finding that
- 6 interesting, regardless.
- 7 MR. HUBBARD: Yes.
- 8 THE COURT: So, I would like to hear it.
- 9 MR. HUBBARD: And then Wayne Lee will be discussing
- 10 | the parens patriae action and the fact that it is an interstate
- 11 | action, and to the extent necessary, the effect of the --
- 12 THE COURT: Is anybody going to be assessed as a real
- party-in-interest which is really what I'm interested in?
- MR. HUBBARD: I'm going to talk about that right now.
- 15 THE COURT: Yes, I thought you might.
- 16 MR. HUBBARD: To the meat or the bone.
- 17 THE COURT: Okay.
- MR. HUBBARD: We heard it from Mr. Dudenhefer here
- 19 and on our side of the fence we had surmised that this was the
- 20 case when this suit got filed. The reason that it was filed
- 21 and the reason that it was filed the way it was filed was very
- 22 | specific, very well planned by very capable lawyers who knew
- 23 exactly what they were tying to accomplish. The way the Road
- 24 Home Program works is that you make an application to be a
- 25 participant in that program. There are, according to their

1 | pleadings, over 180,000 applications that were timely filed.

As of roughly around today, or the time these litmus more recent pleadings were filed. There had been closings as I call it on some 41 or 43,000 of those. At the time the suit was filed it was even less, by thousands less. Now, as was explained to you in a letter that the Plaintiff's counsel sent to you early on, talking about this program and as I think I heard Mr. Dudenhefer say today: The actual assignment of any rights to the Road Home does not take place until there is a closing. That is the individual homeowner has just complete control of his destiny. Until the day that he sits down and gets a check from Road Home and signs an assignment conveying to them his rights under his insurance policies. It's a quid pro quo.

So, at the time this case was filed there were at least 140,000 people out there who hadn't assigned one thing to the State of Louisiana and then who -- the State of Louisiana has no vested interested whatsoever and was not the real party-in-interest. There was a subset of tens of thousands maybe, where the steak had received the assignment according to their allegations. We still haven't seen any of the lists.

Now, they had a problem. They don't know when all of these things are going to be closed. They were short on funds. Congress has just, you know, I just read that Congress has come up with another \$3 billon, but I think the money hasn't been

1 | appropriated. It's not real until it's real. This could be

2 | years in the making. Meanwhile, the deadline for filing

3 homeowner suits has extended. It was at the end of August of

4 this year. This suit was filed on the Even of that deadline.

5 And its purpose was to interrupt prescription. That's what the

6 Plaintiffs -- I'm not saying that they succeeded, but that's

7 | what their goal was, and they knew exactly what they needed to

8 do and how they needed to do it.

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If they had not filed this suit in its present form, they would not have captured 140,000 claims out there, which would well have prescribed, depending on what goes on in all these other cases that you say may or may not be certified, and the like.

So, they were running out of time, they were running out of gas and they did what they had to do, to the best of their ability to try and protect the State of Louisiana, but that was to file a class action. A class action -- you can read that paper all you want, it's nothing but a class action. You know, it's the Attorney General appearing as the named Plaintiff on behalf of a class of people in Louisiana who had had homeowner's policies.

It's well established law in this state that a plaintiff cannot alter the allegations of its petition in its Motion to Remand. The propriety of removal is to be judged by the facts asserted in the petition within the four corners of

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    that petition. That's Keating versus Shell Chemical.
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    Fifth Circuit case dating back to 1980. And so, that's what
 3
    you have before you today.
              Now, there were also -- so I would suggest that the
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 5
    stake may be a party in interest but there are 140,000 other
    real parties in interest that are in this class and part of
 6
 7
    this lawsuit.
              THE COURT: Well, if they're not a recipient they're
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 9
    not a member of the class.
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              MR. HUBBARD: Well, they filed the class --
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              THE COURT: Wouldn't you -- and if you become a
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    recipient you become a member of the class, as I understand it.
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              MR. HUBBARD: Well, the class says it includes
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    everybody that's applied was the way I read it. And there's
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    180 that have applied.
16
              THE COURT: Yes, the definition -- and look, for
17
    whatever it's worth, all current and former citizens of the
18
    State of Louisiana who have applied for and received or will
19
    receive funds through the Road Home Program and who have
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    executed or will execute the subrogation or assignment.
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              MR. HUBBARD: It's 180,000.
22
              THE COURT: I quess if you haven't executed one, and
23
    I'm not sure what you've got here in this court. I mean, I'm
24
    wondering what your interest is here.
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Well, I mean --

25

MR. HUBBARD:

44 1 THE COURT: If you're one of the number of people who 2 haven't signed anything; that's what I'm struggling with here. MR. HUBBARD: Well you know, and I don't know that 3 today is the day to answer whether this is a certifiable class, 4 5 whether any of these people are entitled to relief; those are all questions for another day. 6 7 THE COURT: No, but I mean I'm wondering what interests they have in this lawsuit. They have zero interests, 8 9 because until they signed, or until they sign it, they're -- I 10 don't know if you could have proceeded by or they could have 11 proceeded by a declaratory judgment declaring that any person 12 who has signed or will sign but, you know, that chose not to do 13 that, and maybe with this, for interruption discretion, I don't 14 know what it was. 15 MR. HUBBARD: Well, I have to tell you as well that I 16 was a little bit perplexed when I was hearing what it is that 17 the Plaintiffs are seeking to obtain in this lawsuit. I think 18 I heard that there would be no money exchanging hands, that 19 this was a declaratory judgment. And I have here in my hand 20 their first amended petition, which is the one they were really 21 dealing with today. THE COURT: Well, am I looking at that one? 22 23 MR. HUBBARD: And on Page 42 the prayer --

Hold on.

The prayer starts on Page 41.

THE COURT:

MR. HUBBARD:

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1
              THE COURT: Wait, I may not be -- I may be looking at
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    the one that was removed.
 3
              MR. HUBBARD: I'm sorry, what?
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         (Pause)
 5
              MR. HUBBARD: It was filed before we were moot,
 6
    Judge.
 7
              THE COURT: Okay. I'm looking at it. This does not
    -- let's see what this says, hold on. It says that this looks
 8
    like a "V", the original. I'm not sure I have a copy of that
 9
10
    one.
11
              MR. HUBBARD: It's attached to the notice of removal
12
    if you have that document in front of you.
13
              THE COURT: Well, I do have it. Okay then --
14
              MR. HUBBARD: At any rate, Your Honor --
15
              THE COURT: So, I have it if that's the one I'm going
    to -- and I'm looking at it. I've read it and marked it all
16
17
    up. I thought there might be something else. Go ahead.
18
              MR. HUBBARD: Because on Page 42, in Paragraph G of
19
    the prayer.
20
              THE COURT: Page 42? Okay. This isn't the one that
21
    I have, because it goes to Page 38. And it's the one attached
    to the notice of removal.
22
23
              MR. ISSACHAROFF: Your Honor, you can use my copy.
              THE COURT: Okay, thank you.
24
25
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Which it's marked up, but that's

MR. ISSACHAROFF:

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 1
    just --
 2
              THE COURT:
                          Thank you.
 3
              MR. ISSACHAROFF: This is the current one, yes.
 4
              THE COURT: Okay. And I'm at -- I should go to Page
 5
    42, sir?
 6
              MR. HUBBARD:
                            Yes, sir.
 7
              THE COURT: I am now there, all right.
              MR. HUBBARD: All right. They pray for any and all
 9
    monetary awards necessary to indemnify, pay, reimburse, or
10
    repay the State and members of the class for the losses and
11
    damages they have or will incur as pled herein.
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              THE COURT: I see it.
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              MR. HUBBARD: They are looking for a monetary award.
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    I mean, it's just if -- and other people have done it.
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    Chehardy case was one where Ms. Chehardy and several other
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    people were named plaintiffs and they sued on behalf of a class
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    of every homeowner in the City of New Orleans, and beyond, who
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    hadn't had their claim properly adjusted. And for, you know, a
19
    myriad of other cases. This is another case that's exactly
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    like it, except it just so happens that the Attorney General is
    one of the -- is the named Plaintiff, is the sole named
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    Plaintiff.
23
              So, this suit brings in every claim known to man
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    arising out of Hurricane Katrina and in connection with the
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    local controversy exceptions. I mean, it is a clone of the
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Chehardy case. It's literally quoted, because Chehardy and the restated -- the master complaint that you had us file in the insurance cases, or had the Plaintiffs file in the insurance cases.

THE COURT: Right.

MR. HUBBARD: It was a very careful job by them to bring in every kind of claim that they had and they copied, they cloned it, and that's where this complaint comes from.

So, they have captured every claim by every homeowner, whether or not assigned now or ever in the future, to the State of Louisiana and you asked, you know, whether there was a residual interest? Well, yes, there is. There certainly is a residual interest, because the Road Home Program only takes money that has to do with the dwelling. So, to the extent that someone is entitled to money for contents, or out buildings like garages or mother-in-law's cottage or something like that; and for additional living expense, that's all lagniappe that the Road Home has no interest in, yet which is prayed for under this suit.

And so, you have to take it as you find it and I don't, you know, I don't know -- I think the amount in controversy is, they say it's billions of dollars in this case. And of course, if each of the 180,000 people only were to receive \$30, you'd have over \$5 million at issue, because you aggregate the claims. But regardless of that, I mean CAFA

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tells us that you aggregate every single members of the class claims and so the amount in controversy here is billions of dollars. There's no point -- there's no problem in meeting that leg of the jurisdictional question.

I guess it's also interesting to me that in that master class action complaint many of these same lawyers that filed this suit alleged on the four corners, in the four corners of that complaint, that this Court had jurisdiction under CAFA for all of these kinds of claims. There was no suggestion that there was some kind of local controversy exception to that, you know. So, that's another example and in fact, if you think about it this way, to the extent that the State has taken assignments and has become a party-in-interest with a respect to certain of these claims, the State steps into the shoes of its policyholder and is a member of all of those classes that are currently pending up here right now. So, the State is already before you, unless and until they opt out for those claims in these very cases. In those 14 cases at least -- there's more than 14, but it's in a removal petition that Allstate listed like 14. So, the State is here all around us.

I think that -- well, I'm going to move on. I had a lot that I wanted to tell you about the local controversy exception. I'm glad you don't want to hear it. I didn't think that you needed to. And I'll leave it to Mr. Lee to speak next.

49 1 THE COURT: Okay. 2 MR. HUBBARD: Thank you. 3 THE COURT: Thank you, sir. Good morning, Your Honor. 4 MR. LEE: 5 THE COURT: Good morning. I will attempt to address some of the 6 MR. LEE: 7 questions that Your Honor has posed this morning with regard to 8 the parens patriae question and, you know, whether this is a 9 class and whether this class should be here before the Court. 10 And I'll start with the basic proposition that I'm sure the 11 Court is familiar with. And that is that we're here on a 12 Motion to Remand. The sole question here today is whether or 13 not there's jurisdiction over this matter. It's not -- the 14 question is not whether the class could ultimately be 15 certified, it's not whether the claims that they are attempting 16 to assert on behalf of the citizens of the State of Louisiana 17 can be maintained, whether they really have the standing to do 18 so, whether they -- they have valid subrogation agreements. 19 They have alleged that they do. And they have asserted a 20 claim. 21 So, the question is: Is this a forum that has the 22 power, the judicial power to look at those issues. 23 submit Your Honor that the statute makes it very -- that we're 24 talking about makes it very clear that this Court does indeed 25 have that power.

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THE COURT: Now, if the State is the real party-ininterest, I respectfully suggest the Court appoint an interest. The Court doesn't because there's not even minimal diversity if the State is the real party-in-interest. And that's pretty well throughout the case law, if the State is the party-ininterest. MR. LEE: Your Honor, if the State is the sole absolute positively no other body or anyone else in the class has an interest, then maybe that's possible. But at this point, Your Honor --THE COURT: That's the law. MR. LEE: -- that's a question that you're trying to decide on the front end, before you have -- but right now you've got a class and you've got jurisdiction to determine -to go there. I submit, Your Honor, that that's a question for another day. But CAFA; you asked is this a class, because we understand --I'm just asking what the interest of the THE COURT: class is. I don't care what it's called, and I realize I look at the complaint bill, but in a lot of these cases in determining whether it stays a real party-in-interest, you look at the whole complaint and you try to figure out -- and in many of these cases, although they weren't class actions, they brought -- the State brought suit on behalf of the citizens and

the citizens were individually -- collect money.

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              And in virtually all of those that the -- when the
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    Court found that the State was the real party-in-interest,
    because it's -- then despite the fact that it says that we're
 3
    getting funds; it remanded because the State was not a citizen
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    and the basis of the jurisdiction was diversity. The fact that
    there's a CAFA clearly gives this Court jurisdiction under many
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 7
    class actions, but there must be minimal diversity. So, I have
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    to find, looking at the complaint.
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              MR. LEE: Yes, sir.
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              THE COURT: And trying to figure out what this thing
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    is, if the class really is a real party-in-interest and I'm
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    trying to figure out what the heck -- that's not my rule, what
13
    is the interest?
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              MR. LEE: And I understand Your Honor. And I'm going
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    to get there.
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              THE COURT: Okay.
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              MR. LEE: And in part, Mr. Hubbard has addressed
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    that?
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              THE COURT: Yes, he did. He did.
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              MR. LEE: But Your Honor had asked the question:
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    this a class action?
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              THE COURT: And it says it's a class action, I'm
23
    sure.
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              MR. LEE: It says it's a class action and under CAFA,
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    Section 28 USC, Section 1332(d)(1)(b). It says:
                                                       The term
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1 class action means any civil action filed under Rule 20 of the 2 Federal Rules of Civil Procedure, or similar state statute or rule of judicial procedure authorizing an action to be brought 3 by one or more representative persons as a class action. 4 The 5 Plaintiff's prayer and the amended complaint specifically asked that they be certified as a class under Article 591 of the 6 7 Louisiana Civil Code. And we all know that that is a stack. A section of that has been tracked -- it has tracked Rule 26 of 8 the Federal Rules. 10 Courts have consistently looked to the Federal Rules 11 for guidance. We have a class action under CAFA, Your Honor. 12 The next question, Your Honor would ask is: Is the State the 13 sole party-in-interest, again looking at their prayer? 14 asked that whereas the State of Louisiana through the Honorable 15 Charles C. Foti, Jr., Attorney General for the State of 16 Louisiana, individually and on behalf of all past and present 17 citizens of Louisiana who are recipients of funds through the 18 Road Home Program and how eligible and/or future recipients of 19 funds, and/or. So, I submit Your Honor, as of the case this 20 case was removed to court --21 THE COURT: But what interest does the future 22 recipient have that money is going to go to the State. What is 23 their real interest? I'm trying to figure that out. What is 24 it?

MR. LEE: Well Your Honor --

1 THE COURT: What is their interest?

2 MR. LEE: The Plaintiffs have told you that they are

3 looking to get a declaratory judgment on behalf of those

4 people. A class action does not require that there be a

5 monetary recovery.

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6 THE COURT: Okay.

MR. LEE: You can have a class that seeks declaratory relief. We have had several of them before this court and in this district. So, there is a class action brought on behalf of all of the citizens of Louisiana who are residents, who have received funds or may receive funds in the future and seeking to get a declaration on behalf of all of those individuals.

THE COURT: You all --

MR. LEE: They are here now.

THE COURT: You may want to discuss it with all of your colleagues but I think you probably should, just to get their consensus. But my question is: What about the severance alternative argued by the professor?

MR. LEE: Well Your Honor, frankly --

THE COURT: And you may not want to consult them because I've got a real problem with the State -- I have a real problem having the State being here when it is the main, certainly about 98 percent the party-in-interest. There is not one class member that is going to get one dollar. The declaratory and injunctive relief is a chimera. It will never

- 1 happen. I'm not -- there is not anybody declaring that the pot
- 2 | -- I'm not sure what they want me to declare but I can't
- 3 declare coverage on 100,000 policies. I don't really
- 4 understand it, to be frank with you.
- 5 So, I'm concerned about, you know, the State of
- 6 Louisiana has every right as a state to bring a claim on its
- 7 own behalf in state court and not be brought into the federal
- 8 | court. The State chose to make a class action, as I said,
- 9 which definitely complicated this. And what if I kept the
- 10 class action and put the Road Home, because you have a lot of
- 11 | sovereignty issues that are going to ultimately be decided
- 12 here.
- 13 MR. LEE: Well Your Honor, I suggest Your Honor that
- 14 | at this juncture that's premature.
- THE COURT: Why?
- 16 MR. LEE: Because the question is: Whether you have
- 17 | jurisdiction over this case, with them present.
- 18 THE COURT: I definitely have jurisdiction -- I
- 19 definitely --
- 20 MR. LEE: And I believe -- and Your Honor has
- 21 | recognized that if the State is a plaintiff, the Eleventh
- 22 Amendment doesn't preclude them from being brought into federal
- 23 court. Even furthermore, under CAFA --
- 24 THE COURT: Unless, as long as there is diversity.
- MR. LEE: Exactly, and I mean we were addressing the

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fact that there is indeed under the class as they have defined it, there are people other than the State who have -- who are members of the class and who would provide that diversity. We have --THE COURT: Why doesn't that same logic apply in the parens patriae case where they are members of the public who are going to get specific money where the courts have said they are not the real party-in-interest. How is that distinguishable? Do you know what cases I'm talking about? MR. LEE: Your Honor, I understand --THE COURT: I mean, let me read them to you. just, you know, as an example, okay: There's Hood. I'm sure you've read Hood, which is Hood v. Microsoft Corp., 428 FSupp. There's Moore, which I don't agree with of the Eleventh Amendment but it did find a real party-in-interest. Gandy v. Reserve -- excuse me, the Fifth -- okay, hold on just a second here, sir. It's Judge Vance's case in Borden, which is an intriguing case in itself that I have read. And then there is the Levi Strauss case, and a Corp. of Louisiana case; but the court held there that it doesn't benefit the State Treasury. It stated the action is simply enough to make the consumers of Louisiana whole, but the Louisiana consumers were a party-in-interest. Wisconsin v. Abbott Laboratories; this Kentucky case

discusses them all. And in ones where the state had the

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    substantial lion's share of the money, the court found that the
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    state was -- that we were all of us enforcing a statutory
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    scheme and the State was a real party-in-interest. So, why is
    this different in this class action, if you don't -- if you're
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    not getting one dime from the class, if you're not getting one
    dime? As least, now you've pointed out, you and others have
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 7
    pointed out that in the amended complaint it appears that money
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    is being asked.
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              MR. LEE: You know, Your Honor, they certainly asked
    for it.
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              THE COURT: So, I'm a little profound.
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              MR. LEE: Whether they're entitled to get it is a
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    different question.
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              THE COURT: Oh, no, no, but I'm saying that in
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    oral argument they have said they don't -- they're not looking
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    for a penny.
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              MR. LEE: Well, yes. Well then, maybe they didn't
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    read their complaint, but it's there. It says what it says.
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    But is it a class action? And under -- and the difference
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    between those cases and this, just holding it on its face is,
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    under CAFA, you determine the diversity on the basis of the
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    members of the class.
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              THE COURT: I understand.
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MR. LEE: Not on the class.

25 THE COURT: I understand.

57 1 MR. LEE: The class rep doesn't even have to be 2 diverse. If I find they have a real -- if I find 3 THE COURT: that they are real parties-in-interest, certainly I would have 4 5 jurisdiction. And it could be strongly argued that I would have jurisdiction. If they are a real party-in-interest, and 6 7 I'm not quite sure what their interest is, but whatever is -- I 8 wish I could figure it out. 9 MR. LEE: And Your Honor, in fact, you're getting 10 back to the question about what about severing the State. Well, the reason I was saying that you don't need to sever the 11 12 State is because under CAFA, as long as they can -- as long as 13 all the requirements are met, you can remove. The Eleventh 14 Amendment doesn't have -- it doesn't even come into play. If you look at Section 5 under CAFA, it specifically recognizes 15 16 that you -- and you know, one of the cases that we -- the 17 Frazier case, the Fifth Circuit case, has recognized that where 18 a Defendant can remove it, even if a state is a party and may 19 have a right to assert the Eleventh Amendment at some point in 20 time in the future and ask to be remanded, but that doesn't 21 deprive the Court of jurisdiction under CAFA. 22 THE COURT: If the State's a defendant it can't --23 it's clearly, this Court does not have jurisdiction under CAFA.

MR. LEE: Over that individual. But it has the right to bring the case up under CAFA. That's what the Frazier case

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    specifically held, and the exception --
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              THE COURT: But not the State?
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              MR. LEE: -- and the exception --
              THE COURT: Not the State as a Defendant.
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              MR. LEE: Yes, you can. You can bring it up and then
    State can then -- can choose to waive its right and stay in
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 7
    federal court or it can assert it later on.
              THE COURT: And go back and --
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              MR. LEE: But the case is properly before the Court.
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    That's specifically what the Frazier case dealt with.
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              THE COURT: Well, doesn't CAFA in its very language
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    exempt the State as a Defendant?
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              MR. LEE: No, Your Honor, it does not. What it says
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    is that you shall not -- that the Court shall not -- let's see,
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    Section B, Paragraphs 2 through 4. Shall not apply to any
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    class action in which the primary Defendants are state
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    officials or other Governmental entities against whom the
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    district court may be foreclosed from ordering relief.
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              And the decision in the Frazier case was specifically
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    that that provision only applies to preclude CAFA jurisdiction
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    if all of the primary Defendants are state officials or persons
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    over whom the Court would not have authority, because in that
23
    particular case there was a --
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              THE COURT: Well, then you would have had more --
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well, that's ridiculous. You'd have the State pleading and the

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    Eleventh Amendment. As the Defendant, the Court would send it
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    back on the Eleventh Amendment, so you might have eight
    defendants in state court and two in federal court.
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                                                          What a
    good conclusion. But that's what would happen, but
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    nonetheless, that's it.
              MR. LEE: That's exactly what --
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              THE COURT: That's Congress, I understand.
                                                           Ι′m
    just --
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              MR. LEE: That's --
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              THE COURT: That's not what we have here.
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              MR. LEE:
                       That's not what we had.
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              THE COURT: I agree.
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              MR. LEE: All I'm saying is, Your Honor, that you
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    have the -- this is jurisdictional issues. And here, we
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    believe that we have established that there is CAFA
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    jurisdiction. There was a class action. There was certainly
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    an interest in those, in getting asserted on behalf of the
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                Whether or not they can alter one, they prevail.
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    Whether or not they case can alternately be certified as a
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    class. We do determine that at a later point in time.
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              Now, Your Honor, there is just a lot of other
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    argument we could do about this parens patriae issue but I
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    believe that I'm hitting the things that Your Honor has --
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              THE COURT: I think so.
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MR. LEE: -- has believed to be the most significant.

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1 THE COURT: Yes, you have.
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MR. LEE: You know, the fact that you know, that they argue that the State with the Attorney General as the Plaintiff, Your Honor, we have certainly addressed that in the briefs and we have shown in the legislative history that there was an opportunity for them to create an exception for Attorney General lawsuits, they did not create that exception. So, that does not foreclose this suit with the State as a Plaintiff.

THE COURT: All right.

MR. LEE: And Ms. Barrasso will address the question of the sovereign immunity issue.

12 THE COURT: All right, sir.

MR. LEE: Yes, sir.

14 THE COURT: Thank you, Mr. Lee.

MR. LEE: Thank you, Your Honor.

MS. BARRASSO: Good morning, Judge.

THE COURT: By the way, just to let you know what I'm ruminating about now, because we've got a lot of stuff in the queue, and it's decisions that we need to get out. I am inclined to take about a 15 minute -- after everybody argues, to take about a 15 minute recess and come back here and rule from the bench. You know, because it's going to be -- if I put it in the queue, it's going to be a long time until we get to this and I'm not going to know any more than I know now. And although I'd like to have it written, that's what I'm thinking

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    about doing, but not -- just to let you all know. So, go
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    ahead.
              MS. BARRASSO: Judge, I wanted to just address
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    briefly that sovereign immunity argument that was made and I
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    agree with your initial reaction that neither the Eleventh
    Amendment or the sovereign immunity doctrine preclude this case
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    from being in federal court, preclude it from being removed.
              THE COURT: My only issue is really diversity, real
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    party-in-interest; that's it.
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              MS. BARRASSO: Okay. And I'll just be brief, Judge,
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    just to address a couple of things that the professor said.
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              THE COURT: But I'm interested in what you have to
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    say.
              MS. BARRASSO: Well, and I'm going to -- certainly
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    Judge, I want to not dissuade you from what you already have
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             The sovereign immunity doctrine is not as broad as has
    leaked.
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    been suggested here. And the Supreme Court has never
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    recognized it to preclude a state who is a party in a case from
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    coming into federal court, being brought into federal court.
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    Way back in 1795 in the Cohens v. Virginia case, the Supreme
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    Court recognized, and this case was discussed by the Ninth
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    Circuit and the Dynegy case. And way back in 1795 the Supreme
23
    Court recognized in Cohens that the sovereign immunity
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doctrine, Eleventh Amendment did not reach situations where the

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State was a Plaintiff.

And then, in that doctrine they said they rejected the State's claim of sovereign immunity because Virginia had started that case and it was being brought into the Supreme Court for review. Time after time the courts have explained what sovereign immunity is. It's a doctrine to protect the sovereign from being sued, from being hauled into court and sued as a defendant. It doesn't fit here where the State is the Plaintiff. All the circuits that have addressed this issue have recognized the principal. In fact the Seventh Circuit most recently in the MTBE litigation which was in May of 2007; it recognized that in that suit California was asserting state law claims. The Court said sovereign immunity and Eleventh Amendment does not bar the removal.

It later found that the removal wasn't proper on federal officer's grounds and sent it back, but it specifically held that sovereign immunity does not preclude removal provided subsequent jurisdiction is found. We hold that if the criteria of valid removal statute is met, sovereign immunity does not bar the removal of a case commenced by a State in its own court, and that involved state law. And we all recognize where there's not a body of law where state law claims have been brought because of the diversity problem. CAFA addressed the minimal diversity problem in this situation.

And if the sovereign immunity doctrine was as broad as has been suggested, you wouldn't have the home state

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exception in the CAFA statute, which Mr. Lee addressed.
you wouldn't have had Congress spend all their time addressing
the Attorney General amendment, which got rejected because you
wouldn't need it, if it was as broad as they said.
          THE COURT: The only thing I've read was a -- and I
don't have it right here, it was a Law Review Article, the John
Marshall Law Review by -- that in essence said that none of the
cases, even the circuit cases that analyze the issue in depth
and made a recommendation that in essence sovereign immunity/
Eleventh Amendment, that based on all of the Maine and
Seminole, that the Court is moving in the direction of the
Supreme Court of giving dignity to the state court, except that
was a lovely article but I -- and it may, the Supreme Court may
ultimately say that.
          MS. BARRASSO: Yes, sir.
          THE COURT: But right now it hasn't.
          MS. BARRASSO: Yes, sir, okay.
          THE COURT: So, I'm inclined to agree with you, with
your position.
          MS. BARRASSO: Okay. And Judge, in those cases,
Aldon V. Maine and Seminole; both cases where the State was
being sued and the whole argument about the dignity of the
State, it all --
          THE COURT: There's no question about that.
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MS. BARRASSO: -- it's all wrapped around the State

being sued against its will, and Judge, the Eighth Circuit case 1 that was discussed was again, it was an involuntary joinder, 2 thrusting the State into a lawsuit that it hadn't voluntarily 3 decided to commence. Here, they brought the suit; they styled 4 5 it a class action. They are asking for monetary relief for those recipients. They are asking for attorney's fees and 6 7 penalties also. So clearly, a lot of money has been at issue 8 in this lawsuit. 9 And Judge, if you don't have any further questions, 10 I'm -- thank you. 11 THE COURT: Thank you. The only thing I'm interested 12 in hearing right now, frankly, that I'm really interested in 13 but I'll let you certainly say anything else. I'm interested 14 in: Do I have the authority to sever? In other words, keep 15 the class, send the State back to the state court and then --16 MR. ISSACHAROFF: Your Honor, I believe you do. 17 THE COURT: Then, tell me why. 18 MR. ISSACHAROFF: But I would like -- because that's 19 in the nature of supervisory authority. I think that if you 20

found that CAFA gives you jurisdiction, the colloquy you just had with Mr. Lee about the structure of the CAFA exception for the State contemplates that you could keep part and send part back, because CAFA in its discussion of the state exception says that if the primary defendants are the State, there will not be jurisdiction, But that anticipates that some can be

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1 left behind and the States if they are not the primary 2 jurisdictions, can be removed --3 THE COURT: As I was commenting upon the --MR. ISSACHAROFF: 4 Right. 5 THE COURT: -- nightmare that that created. MR. ISSACHAROFF: Right. But CAFA's anticipation 6 7 therefore is that you keep part of it, you keep the class 8 action part but you cannot possibly keep the State as an 9 involuntary defendant in federal court under CAFA. I think 10 that there is the assumption on the part of the Defendants that 11 because it says so in CAFA, it's constitutional and we want to 12 suggest that it is not constitutional to read CAFA that way, 13 and if that is the way to read CAFA, it is an unconstitutional 14 statute. 15 But Your Honor, if I may, I think that these issues 16 actually may not need to be joined, and I would like to suggest 17 that there has been a mischaracterization of what this case is 18 about by the Defendants and that they have misled you in the 19 reading -- not intentionally misled, but mischaracterized in 20 the reading of the complaint. It is true in the second 21 amendment -- in the first amendment petition that on Page 42 22 there is a request for broad relief. And I think it's

23 worthwhile to go to Page 42 and see exactly what it says.

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says: In Paragraph G, which Mr. Hubbard raised, "For any and

25 all monetary awards necessary to indemnify, pay, reimburse, or

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repay the State and members of the class for the losses and damages they have or will occur as pled herein."

As pled herein is a critical qualification because if we look at what the petition actually says, the petition seeks the following: It is an original -- it supplements the original petition for damages and further supplements -- amend and restate the allegations as previously pled as a class action against the named insurance company defendants for the recovery of funds paid as part of the State's the Road Home Program. That is on Page 3 to Page 4 of the petition. The recovery sought is for the Road Home Program. So, it is true that it says on behalf of all class members, but that's precisely because of the problem that Mr. Hubbard said, which is that all class members have not vested in the Road Home Program as yet, and this is the place holder to keep them There is no recovery sought there. there.

I would suggest also, Your Honor that in the discussion with Mr. Lee, there is an issue that is raised about whether CAFA applies here at all. And Mr. Lee inadvertently highlighted this point but I would like to come back to it. The CAFA definition of a class action in Section 2B is: The term class action means any civil action filed under Rule 23 of the Federal Rules or similar state statute or rule of judicial procedure authorizing an action to be brought by one or more representative persons as a class action. The petition, and

I'm reading from Page 3 of the petition which is the very first 2 line, "The State of Louisiana individually and on behalf of the State of Louisiana Division of Administration and so forth, 3 through the Honorable Charles C. Foti, the Attorney General for 4

5 the State of Louisiana and through the private independent

counsel duly authorized and so forth, hereby seeks." There is 6

7 no representative person.

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The Court in order to find CAFA jurisdiction would not only have to abrogate the Eleventh Amendment, but would have to reduce the State of Louisiana to the character of a person. And I would suggest that for the same reason that the U.S. Supreme Court in the Ames case in 1884 and in the earlier cases in the same period in which it first interpreted the diversity statute, that the Court there put a saving construction on 1332 to avoid the constitutional nightmare under the Eleventh Amendment of the State being deemed a citizen and therefore removable into federal court against its And what we have -- or being sued in federal court -removable or sued in federal court against its will. And we have a similar save in construction that's possible here under this -- under CAFA, which is that CAFA uses the term "person" which has no legislative history to distinguish it from the word "citizen" under 1332, and in fact, this is an amendment to 1332.

> THE COURT: What if I were to dismiss the class

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    action as not appropriately brought since there is no person
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    bringing it, and then remand the remainder of the case?
                                The Court could do that. The Court
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              MR. ISSACHAROFF:
    could do that. I believe that the State of Louisiana has the
 4
 5
    right --
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              THE COURT: You're trying to have your cake and eat
 7
    it too, sir.
              MR. ISSACHAROFF: I am standing here, trying to
 8
 9
    look --
10
              THE COURT: It does in fact, because I don't like
11
    that -- the class action is a problem. Go ahead.
12
              MR. ISSACHAROFF: Your Honor, if the Court were to
13
    dismiss the class action, but tolled the statute of limitations
14
    -- but tolled prescription for all of those who vest into the
    Road Home Program, we would have no problem. And I think that
15
16
    that is --
17
              THE COURT: Your problem is prescription even though
18
    a declaratory judgment -- but go ahead, I understand.
19
              MR. ISSACHAROFF: If you look at the class definition
20
    and this is actually where --
              THE COURT: So, the real purpose is prescription and
21
22
    you're telling me -- I mean, one of the things that I'm really
23
    trying to decide, and I hate it to be semantics and I know I've
24
    got to look at the complaint as filed and as amended prior to
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it got -- and no amendment is going to cure it probably at this

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1
    point, because jurisdictions vest upon the filing of the
 2
    complaint.
              MR. ISSACHAROFF: Absolutely, Your Honor.
 3
                                                          We don't
    dispute that.
 4
 5
              THE COURT: So, I've got to decide, really the first
    decision I have to make, at least in my mind: Is the State the
 6
 7
    real party-in-interest; and if so, I would remand it.
                                                            If I
 8
    find that the State is the primary 99 percent party-in-interest
 9
    but there may be something out there that's, you know, but
10
    ultimately the money all goes to the State, and the class is
11
    only named for the benefit of prescription, if money is going
12
    to the class of any sort, then I've got a whole other problem.
13
    And that's what I'm trying to figure out, and they have pointed
14
    out and I didn't -- because I didn't, I was looking at the
15
    original complaint where there is a prayer that could at least
16
    be interpreted as money.
17
              MR. ISSACHAROFF: Right. I don't think that the
18
    prayer --
19
              THE COURT: For the class.
20
              MR. ISSACHAROFF: I don't think that the prayer and
21
    the class definition together can be interpreted as a request
22
    for money for individuals other than the amounts that have been
23
    assigned to the State.
```

THE COURT: The good thing about this is that whatever I do, it seems that it would be appealable. I want it

24

```
to be appealable. In other words, I could do this. I could
1
 2
    remand this where it wasn't appealed. I could -- there's a way
    to do it, but I want to -- if I decide to remand it, I want it
 3
    appealable, and so I want to make sure. If I say that CAFA
 4
    applies, but there's no jurisdiction because of diversity, I'm
 5
    not sure that is appealable. That's an intriguing point, to
 6
 7
    tell you the truth. I'm really not quite sure how. You're
 8
    hearing my little thought process going on right now, because I
 9
    think they should be -- I think if I do, either of you ought to
10
    have a right to appeal this. I think you definitely would if I
11
    keep it. I want to make sure if I don't, that you have a right
12
    to immediate appeal.
13
              MR. ISSACHAROFF: Your Honor --
14
              THE COURT: So, I would almost have to find CAFA --
15
    but I don't believe -- I believe CAFA applies, but it may not
16
    apply -- I may find there's not minimal diversity because I
17
    think the State is a real party-in-interest. It's kind of a
18
    mess, to be frank with you.
19
              MR. ISSACHAROFF: And Your Honor, just two more quick
20
    points.
21
              THE COURT: But I'm not going to get more enlightened
22
    than I am today, so go ahead, sir.
23
              MR. ISSACHAROFF: I just want to go back. It's not
24
    only the definition of the action on Pages 3 and 4 of the
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petition that may clear, but this is being brought on behalf of

```
1
    the State's expenditures and the Road Home Program.
 2
    class definition, I think the Court alluded to it before, it's
    absolutely clear on the point, it says: All current and former
 3
    citizens of the State of Louisiana who have applied for and
 4
 5
    received or will receive funds through the Road Home Program,
    and so it's who have applied for and received.
 6
 7
              THE COURT:
                          Right.
              MR. ISSACHAROFF: That's the conjunctive, or will
 9
    receive funds.
                    That means there is nobody who is not Road Home
    eligible who is in the class. That is, just because you apply
10
11
    for it, doesn't mean you're going to stay in as a class member.
12
    You also have to receive or you will receive in the future.
13
              THE COURT: Let me ask you this about prescription,
14
    and I'm going to give you another shot at it, as well.
15
    about the suits that are filed over here where at least there
16
    has been no denial of certification, yet? Isn't virtually
17
    everyone protected by that as punitive class members?
18
                                Yes, Your Honor, for so long as
              MR. ISSACHAROFF:
19
    those cases are proceeding in the federal courts. The problem
20
    that the State --
21
              THE COURT: Well, that will be probably one of my
22
    successors here.
23
         (Laughter)
              MR. ISSACHAROFF:
24
                                Well --
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I hope you get your Road Home done by

25

THE COURT:

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72
 1
    then.
 2
              MR. ISSACHAROFF: Your Honor --
 3
              THE COURT: I'm just curious.
              MR. ISSACHAROFF: Your Honor, hope springs eternal,
 4
 5
    but Your Honor, the problem is that this is the first time, and
    this point was made before. This is the first time the State
 6
 7
    has come in on its own behalf.
              THE COURT: Right.
 9
              MR. ISSACHAROFF: And the State does not have to have
10
    its interest protected by prescription as --
11
              THE COURT: No question the State does.
12
              MR. ISSACHAROFF: -- as protected --
13
              THE COURT: Right.
14
              MR. ISSACHAROFF: But the State's interest, because
    it's going to give money pursuant to this and because there is
15
16
    arguably we're outside the two year window after Katrina and
17
    Rita.
18
              THE COURT:
                          Right.
19
              MR. ISSACHAROFF: There is a problem here that the
20
    State is seeking to protect its own interest and the class
    definition goes on from the part I was reading to go on to say,
21
22
    "And who have executed or will execute" --
23
              THE COURT: Right.
              MR. ISSACHAROFF: -- "a subrogation or assignment
24
25
    agreement."
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1 THE COURT: I read that, early on.

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Right. It could not be more clear MR. ISSACHAROFF: that the entire class as defined is those people who have obtained State benefits from whom the State has obtained subrogation rights and through whom the State is seeking to recover its expenditures. That's the entire case. So, it's not that the State is a real party-in-interest. For purposes of monetary recovery, the State is the exclusive party-in-There is nothing in this petition which seeks to recover funds for private individuals. And the language on Page 42 refers back to both the class definition -- both the class definition and the definition of the action at the very beginning of the petition and both of those make clear that this is an action by the State of Louisiana to recover the funds that it will contribute to Louisiana citizens under the Road Home Program.

THE COURT: Let me ask you this: Is the injunctive and declaratory relief basically to benefit the State as well, even though it's on behalf of the class?

MR. ISSACHAROFF: Absolutely, Your Honor.

Absolutely, Your Honor, because if we don't have that, we have the possibility of new actions being claimed that individual subrogation claims are not covered by the determination made initially. So, we want one disposition once and for all as to whether the State of Louisiana can collect these Road Home

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1
    funds, these Road Home expenditures against the insurance
 2
    companies.
                There's nothing else that's in the case except
    that, and the State needs the declaratory and injunctive relief
 3
    in order to. But the problem, Your Honor, is that we don't
 4
 5
    know in whose name we need it yet, because not all of the
    administrative work of processing these --
 6
 7
                          I understand that. I'm curious, just I'd
              THE COURT:
    like the Defendants just to speak to this one point, because I
 8
 9
    have it -- I will decide in the next 15 minutes or so after,
10
    what I'm going to do, because it needs to be decided.
                                                            And I've
    got a lot; if I wait, it will be here forever and then if I do
11
12
    -- so, I need to decide it.
13
              What is your thought if I were to -- I know that if I
14
    keep you here, it ought to be appealable. If I don't keep you
15
    here, but I say this not minimal diversity under CAFA because
16
    the real party-in-interest is the State; do you think that's a
17
    sufficient invocation of CAFA, because I find CAFA applies --
18
    I'm not saying CAFA doesn't apply to the State, but it's that
19
    it was -- do you think you have your appeal rights? I'm just
20
    curious, if that's a -- because I want you to have them.
                                                               And
21
    I'm not --
22
              MR. HUBBARD: May it please the Court --
23
              THE COURT: And of course, you don't -- you would
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disagree if I rule that way, true, and I'm not sure what I'm

going to do, but I'm just -- I'm worried about the appeal, the

24

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75
1
    appeal rights.
 2
              MR. HUBBARD: Well, I mean as I understood what you
    were saying, Your Honor, that -- could you allow me one second,
 3
 4
    please?
 5
              THE COURT: Yes, you may want to have a little --
 6
         (Pause)
 7
              MR. ISSACHAROFF: Your Honor?
              THE COURT: I haven't --
 9
              MR. ISSACHAROFF:
                                I understand. Just so --
10
              THE COURT: I wish I would have thought about this
11
    earlier, but I --
12
              MR. ISSACHAROFF: Right. Just so our position is
13
    clear, if you send it back on the grounds that you say, that
14
    you just articulated, and they believe that this is indeed
15
    appealable on that score, we obviously need to preserve our
16
    constitutional claims on sovereign immunity.
17
              THE COURT: Right.
18
              MR. ISSACHAROFF: We don't waive them in any way.
19
              THE COURT: I understand, of course. All right, go
20
    ahead.
21
              MR. HUBBARD: As usual, I thought I knew the answer
22
    to that question but I was wrong. There is a recent case out
23
    of the Seventh Circuit --
24
              THE COURT: That's why I was --
25
              MR. HUBBARD: -- that casts some doubt on all of
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1 | this, and we don't know the answer. If you remand the case,
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- 2 | there may be some doubt as to whether it's appealable under at
- 3 least some jurisprudence.
- 4 MR. WEINBERGER: And specifically -- Your Honor,
- 5 excuse me, Alan Weinberger of Middleberg, Riddle & Gianna.
- 6 Your Honor, it is specifically addressed in the portion of the
- 7 CAFA that deals with remand. There is a period for appeal.
- 8 THE COURT: Right.
- 9 MR. WEINBERGER: There is some language that could be
- 10 tracked. If we could look at your judicial code for one
- 11 | minute, we could give you the exact language that would
- 12 preserve to the Defendants --
- 13 THE COURT: Well, I can look at it and I don't -- let
- 14 | me see, I may have it right here. No, I have the criminal.
- 15 MR. WEINBERGER: It's not in the 1332 part.
- 16 THE COURT: Right.
- 17 MR. WEINBERGER: It's in the remand part.
- 18 THE COURT: Right.
- 19 MR. WEINBERGER: Thank you, Judge.
- 20 THE COURT: And it's just something I'm considering,
- 21 because I think this is an intriguing question.
- 22 MR. HUBBARD: Well, if I may, one more thing on the
- 23 real party-in-interest, Judge.
- 24 THE COURT: I'll have to give them the last word, so
- 25 go ahead.

THE COURT: Let me tell you what --

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1
              MR. HUBBARD: And that's exactly what that paragraph
 2
    is about.
                          I understand that. I'm going to look at
 3
              THE COURT:
    it. Let me tell you one other thing and I need the amended
 4
 5
    complaint when I go back there, if somebody could give me one.
              THE CLERK: You don't have one?
 6
 7
              THE COURT: I don't think I have it. Yes, I think we
    gave it back. Well no, I have it.
 8
 9
              MR. ISSACHAROFF: No, we gave you one.
10
              THE COURT: I have it, you're right. I have it.
11
    Thank you. One of the things that concerns me, and we might as
12
    well discuss this since we're having kind of a free flowing
13
    oral argument, is how can, under Rule 23 in federal court, the
14
    State be typical? How is the State typical? How are you going
15
    to -- I mean, it is an impossible class action. Under Rule 23,
16
    how can the State be the only class representative? I just
17
    find it -- and what I'm saying is it boggles my mind, typical
18
    commonality. If the State is seeking subrogation and the other
19
    people are seeking insurance recovery. That would make sense.
20
    The whole thing doesn't make sense to me.
21
              You don't necessarily have to respond to that.
22
    just wondering, the whole notion of the class, if this was just
23
    a parens patriae case, the whole notion of the class action
    which of course is prescription, I assume, is -- which I think
24
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is protected over here, hopefully for a while; the whole notion

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79
1
    of the State being a typical when it hasn't got a subrogation
 2
    claim, Plaintiff or insurer to recover insurance proceeds is
 3
    rather, rather a stretch.
              MR. HUBBARD: Well, it may be unusual but in fact,
 4
 5
    isn't a subrogation --
              THE COURT: I don't know it's not only unusual, I
 6
 7
    don't know if it has ever been done or if it is even lawful.
              MR. HUBBARD: Well, what I would suggest to you,
 9
    Judge, is that it's easy to meet all of those requirements, the
10
    typicality and all, because under a typical subrogation
11
    situation, you stand in the shoes of the subragor. You are the
12
    subragor and I believe that the Civil Code says that you can
13
    prosecute that claim in his name or in your own name.
14
              THE COURT: And you are only recovering up to the
    amount of your subrogation. You're only recovering the amount
15
16
    of your subrogation. I don't know if they assigned all of the
17
    proceeds or what. I don't know. I haven't read the
18
                  I don't really know.
    assignments.
19
              MR. HUBBARD: Well, that's another question.
20
              THE COURT: Yes, it's a whole other --
21
              MR. HUBBARD:
                            That's another question.
22
              THE COURT: Yes.
                                I don't know.
23
              MR. HUBBARD: And there will be litigation on that,
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25 THE COURT: And that's just sort of an aside. Ιt

24

too.

23 individual lawsuit by any individual.

24 THE COURT: Okay.

25

MR. ISSACHAROFF: That is not a recovery, a

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81
1
    monetary recovery that is going to be had in this
 2
    litigation.
                          Okay. Thank you, sir. I'm going to
 3
              THE COURT:
    recess for 15 minutes and come back and I'm going to rule on
 4
 5
    this thing.
 6
              MS. WINGERTER:
                              Thank you.
 7
              THE COURT: Oh, what about that appeal issue? Do you
 8
    have any comments before I leave?
 9
              MR. WEINBERGER: One minute.
              THE COURT: I'll wait. Please be seated.
10
11
              MR. HUBBARD: No, nothing. And I think we found
12
    nothing more than what the words of the statute say itself,
13
    Judge.
14
              THE COURT: Okay, all right. I'll look at it.
15
         (Recess from 11:51 a.m. to 12:11 p.m.)
16
              THE CLERK: All rise, please.
17
              THE COURT: Please be seated. The Court would
18
    normally issue a written ruling in a matter as significant as
19
    this one. However, because of the volume of motions that the
20
    Court has in queue, and is attempting to ultimately get
21
    resolved, and this will be in writing, the Court has decided to
22
    orally give oral reasons, which we'll reduce to writing in this
23
    case.
24
              First, I want to compliment all sides for a very
25
    excellent argument. It's indeed an intriguing question.
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1 * * * * *

2 RULING

3 * * * * *

THE COURT: The first issue: Does CAFA, the acronym for the Class Action Fairness Act, apply to a State that has filed a class action. The Court finds that, first, that the Eleventh Amendment and/or sovereign immunity is not specifically implicated here, because the State is a Plaintiff. I think counsel for Plaintiff has made some interesting arguments which may ultimately have to be addressed by the appellate court.

This Court finds, however, that the text of the statute does not specifically exempt the State as a Plaintiff from CAFA if the State brings a class action. And the legislative history, although not pellucid, indicates that at least one senator was concerned about there being an end run around CAFA by the State being convinced to bring a class action and then the purposes of CAFA would be obviated. So, the Court finds that the State as a Plaintiff is subject to CAFA. And I'm going to discuss that a little bit more later on, the Eleventh Amendment and sovereign immunity implications.

I also find that the exceptions cited by Plaintiff, that is the discretionary abstention under 28 USC 1332(d)(3) and the mandatory abstention under the local controversy provision of 28 USC 1332(d)(5) did not apply, because each has

1 the following provision. During the three year period

2 preceding the filing of that class action, one or more other

3 class actions asserting the same or similar claims on behalf of

4 | the same or other persons have been filed. There is an

5 appendix that was provided to the Court that has convinced the

6 Court that similar claims have been filed on behalf of the same

7 class of persons.

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And I am going to attach that appendix. When the transcript is done I ask that it be attached as an example. There are numerous class actions before this Court on a lot of the very issues that are raised by the State in its petition, now complaint.

On the Eleventh Amendment, Plaintiffs contend that Congress has limited power to abrogate sovereign immunity and as such the Eleventh Amendment bars the removal of the suit.

The Eleventh Amendment provides, quote, "The judicial power of the United States shall not be construed to extend to any suit in law or equity commenced or prosecuted against one of the United States by citizens of another state or by citizens or subjects of any foreign state," end quote. Thus, as the State is a Plaintiff, the Eleventh Amendment is not applicable.

Plaintiffs rely on Moore v. Abbott Labs, Inc., 900 FSupp. 26 at 29 SB Mississippi, 1995 and State of California v. Steele case, 792 FSupp. 84 at 86, CD Cal, 1992.

In Moore the Mississippi Attorney General brought

1 suit against manufacturers of infant formula alleging

2 | violations of the Mississippi Anti Trust Act. The

3 manufacturers removed the action from state court; however,

4 Chief Judge Barber held that the Eleventh Amendment barred suit

5 against the state in federal court without the state's consent,

6 applied with equal force to bar removal to federal court.

7 However, that court went on to note that the State of

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8 Mississippi with the real party-in-interest subject to removal

9 on the basis of diversity jurisdiction was improper. The

10 | Eleventh Amendment holding was an alternative holding in Moore.

In the <u>Steele</u> case, the people of the State of California filed a civil enforcement action alleging violations of the California Anti Trust and Unfair Competition Statutes. The case was removed based on diversity. The court held that the state was the real party-in-interest, that the state was not a citizen of any state and thus could not be sued in diversity. The jurisdiction was barred under the Eleventh Amendment and the remand order was not appealable. Again, there's a real party-in-interest holding as well as an Eleventh Amendment which are two separate things.

The case was, in my opinion, abrogated in <u>People of</u>
the State of California v. Dynegy, D-Y-N-E-G-Y, <u>Inc.</u>, 375 F3d
831, 9th Circuit, 2004. There, the State of California brought
state court actions against wholesale electricity suppliers
alleging violations of California's Unfair Business Practice

Law. Suppliers removed the cases to federal court. The district court denied the state's remand motion and dismissed the claims on the merits. When appealed, the Ninth Circuit held that the suits were removable. The state court found that California's claim that wholesale electrical suppliers violated the state's Unfair Business Practice laws by failing to comply with their federal tariffs stating a removable federal cause of action and as such, the complaint was merely an attempt to enforce federal tariffs over which a district court would have exclusive jurisdiction.

In doing so the court further reviewed the district court's finding that the Eleventh Amendment immunity applied and rejected this concept. After an extensive review of judicial precedent the court stated, and I quote, "For the foregoing reasons we hold that the state that voluntarily brings suit as a plaintiff in state court cannot invoke the Eleventh Amendment and the defendant seeks removal to a federal court for competent jurisdiction. In so holding our conclusion is consistent with those of our sister circuits." See
Oklahoma, Ex Rel, Edmonton v. Magnolia Marine Transportation

Company, 359 F3d 1237 at 1239, 10th Circuit, 2004, quote: "The Eleventh Amendment's abrogation of federal judicial power,"
quote, end quote, over any suit, dot, dot, commenced to prosecute it against one of the United States does not apply to suits commenced to prosecute it by a state, period, quote,

1 parenthesis, semicolon;

Regents of the University of California v. Eli Lilly and Company, 119 F3d 1559, 1564 (10th Circuit) 1997. Quote, "The Eleventh Amendment applies to suits against the state, not suits by a state." And also, Huber, Hunt and Nichols versus

Architectural Stone Co., that's C-O, 625 F2d 22 and 24, Note 6, (5th Circuit 1980). Quote, "Of course the Eleventh Amendment is inapplicable where the state is a plaintiff. Similarly, numerous district courts have adhered to this view." See also

In Re: Rezulin, R-E-Z-U-L-I-N, Products LIABE., LIPIG., 133

F2d, 272 at 297, Southern District of New York, 2001, which stated, quote, "While the Eleventh Amendment in some areas has been extended beyond its textual limits, this is not the case with respect to state plaintiffs."

Vermont v. Oncor Communications, Inc., and that's

Vermont v. Oncor Communications, Inc., and that's O-N-C-O-R, 166 FRD 313 at 321, District Court in Vermont, 1996. "The Eleventh Amendment does not bar removal of an action involving a federal question in which the state is the plaintiff.

And Regents of the University of Minnesota v. Glaxco Wellcome, Inc., that's W-E-L-L-C-O-M-E, 858 FSupp. 2d 1036 at 1039, District Court of Minnesota, 1999, which held, quote, "A number of recent cases directly refute plaintiff's argument that this case may not be removed from state to federal court.

I also cite from this district, sort of out of

- 1 | nostalgia, Terrebonne Parish School Board, 1989 WL 14217,
- 2 District of Louisiana, November 9th, 1989 where Judge
- 3 Duplantier stated he was aware of no case holding that the
- 4 Eleventh Amendment prevents removal of a suit filed by a state
- 5 as a plaintiff.
- And also, Commonwealth of Virginia v. Bulgartabac,
- 7 B-U-L-G-A-R-T-A-B-A-C, Holding Group, 360 FSupp. 2d 791,
- 8 Eastern District of Virginia, 2005.
- 9 So, the Court finds that this is a fascinating issue
- 10 | in light of Aldon v. Maine and Seminole; however the Court
- 11 | feels that it's bound under its oath to apply the law that it
- determines presently exists in the Fifth Circuit and elsewhere;
- 13 that when the State is a plaintiff, it is subject to removal.
- Now, let's go specifically to CAFA. Clearly, if the
- 15 | State is a plaintiff it is not subject to removal in a
- 16 diversity situation if it's the only plaintiff, because it's
- 17 | not a citizen. So, if the plaintiff -- if the State were the
- 18 only real party-in-interest here, this case would not be
- 19 | subject to removal. In fact, it's a very interesting issue;
- 20 | had the State filed this strictly as parens patriae on behalf
- 21 of the named class, it might be a different situation, because
- 22 | it would be not a typical class action. The State here though
- 23 did file a class action and the Court is bound to look at the
- 24 complaint as it is pled. And I can't think what it might mean,
- 25 | what it probably means, what it should mean, what it could

mean; it's what it says.

And clearly, based on the oral argument here, we had some argument that said yes, there's boot; some that said no. But the complaint, the amended complaint at (g) in the prayer says for any and all monetary awards necessary to indemnify, pay, reimburse, or pay the State and members of the class for the loss of damages that they will have or will incur. And we know that there's \$150,000 limit and if you get at \$200,000 recovery, the State certainly couldn't keep it; and that concerns me, because I must look at the complaint as pled.

So, CAFA only requires minimal diversity. The State doesn't count, it's not a citizen. But when there are other real parties—in—interest, then the Court has found that CAFA does apply to this State as a Plaintiff. Clearly, as can probably be discerned from the oral argument and the Court's comments; had this case been brought not as a class action, this would be removed — I mean this would be remanded. This suit would be remanded, as the Court certainly is sensitive to the sovereignty of the State and its dignity. And it's also, it's non citizen status, so you all would have no jurisdiction. This doesn't imply the Eleventh Amendment because it's only to the extent that it's not a citizen; and therefore no diversity.

But because there are, there is minimal diversity because there is a putative class and I must look for putative class under CAFA of Louisiana citizens, who may or may not

1 receive money as pled. It's possible they will, or some other 2 relief. Again, I point out had this been brought solely as a parens patriae suit I would be perhaps reaching a different 3 analysis. For those reasons, I find that the Motion to Remand 4 5 is denied. Now though, this Motion to Remand is clearly 6 7 appealable under the law. And believe it or not, that gives 8 the Court some comfort because I think that there are some 9 significant issues that need to be resolved here. I'm not so 10 sure whether it would be appealable if I remanded it finding no diversity jurisdiction, but that's not the reason for my 11 12 ruling. The reason for my ruling is as stated above, I just 13 point those things out as points not necessarily germane to the 14 ruling, but that are available to the parties. 15 Hold on. (Pause) 16 17 THE COURT: Oh, it has been pointed out to me that 18 the removal on the -- that there was a basis for removal on the 19 MMTJA. For the reasons the Court stated in its lengthy ruling 20 previously, that removal -- the removal on that basis is 21 denied. The MMTJA, the Court has found, is not applicable to 22 Hurricane Katrina in this situation for the reasons set out in 23 our lengthy opinion. So, let me see if I can find it. 24 THE CLERK: Yes, sir.

25 THE COURT: Okay. That Motion to Remand, and I know

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    that we do Document Numbers all the time, it's Document Number
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 2
    8593 and the Motion to Remand regarding MMTJA, in the Court's
 3
    opinion, is -- if I have it here -- I probably don't have it.
    But it's easily ascertained. Yes, Case v. AMPAC Louisiana
 4
 5
    Insurance Company, 466 FSupp. 781.
 6
              I think I have made this as clear as I can at this
7
    point, therefore nothing further. We are adjourned for the
8
    day. Thank you.
 9
         (All Counsel reply, "Thank you, Your Honor.")
10
                          (Hearing is Concluded)
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CERTIFICATE

I certify that the foregoing is a correct transcript from the electronic sound recording of the proceeding in the above-entitled matter.

/s/Dorothy M. Bourgeois
Dorothy M. Bourgeois

11/15/07